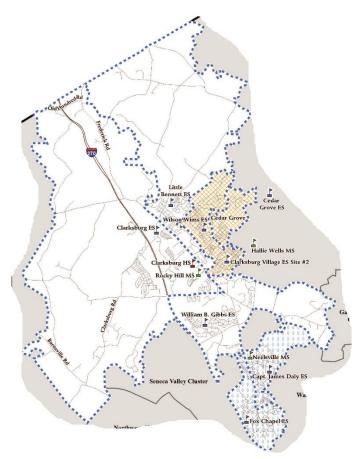
# REPORT OF THE SITE SELECTION ADVISORY COMMITTEE

### **FOR**

# **CLARKSBURG CLUSTER ELEMENTARY SCHOOL #9**



**January 8, 2018** 

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#### REPORT OF THE

## SITE SELECTION ADVISORY COMMITTEE FOR CLARKSBURG CLUSTER ELEMENTARY SCHOOL #9

#### EXECUTIVE SUMMARY

A Site Selection Advisory Committee (SSAC) was formed in November 2017, to select a site for the next Clarksburg Cluster elementary school—known as Clarksburg Cluster Elementary School #9—which is needed to address student enrollment growth. The SSAC reviewed the following three sites, two of which are master-planned elementary school sites in the Clarksburg Master Plan area: Cabin Branch Elementary School, West Old Baltimore Road site (also known as Linthicum East Elementary School), and one privately-owned site. Due to the availability of master-planned sites, the SSAC voted during the first meeting to remove four properties from further consideration.

The SSAC recommends that the Cabin Branch Elementary School site be the location of Clarksburg Cluster Elementary School #9. This site is located at the intersection of Clarksburg Road (Rt. 121) and Byrne Park Road. This site will be the third elementary school site that reserved in the Clarksburg community. The first Clarksburg Village Elementary School site is the location of Wilson Wims Elementary School. The second site is the location of Clarksburg Village Elementary School #2, currently in the design phase. An alternative site with the next highest point rating is the West Old Baltimore Road/Linthicum East Elementary School site, located east of I-270 along West Old Baltimore Road and abutting the Summerfield Crossing Community.

This report will be posted for public review and comment. The recommended site is not subject to the Montgomery County Planning Board mandatory referral process because the site is in the Master Plan and was dedicated by the developer during the development review process. In March 2018, the superintendent of schools will make his recommendation to the Board of Education as part of the *FY 2019 Capital Budget and FY 2019–2024 Capital Improvements Program* (CIP) process. In spring 2018, the Board of Education will conduct a work session on the recommendation, hold public hearings, and take action on a site. The proposed opening date for Clarksburg Cluster Elementary School #9 is September 2021. A boundary for the new school will be established approximately one year prior to the school's opening.

The remainder of this report presents background information, details of the site selection process, information regarding the two publicly-owned candidate sites, and the analysis of these sites by the SSAC. The one private site will not be identified in this report or future discussions.

#### BACKGROUND

Student enrollment in the Clarksburg Cluster is rapidly increasing at schools serving the Clarksburg Master Plan area. In order to prepare for further student enrollment growth, the Board of Education authorized the formation of a Site Selection Advisory Committee (SSAC) to evaluate site options for a new elementary school. Exhibit A lists the members of the SSAC and Exhibit B illustrates projected student enrollment for Clarksburg Cluster elementary schools.

The Clarksburg Cluster spans two master-planned areas of the county. In the southern portion of the Clarksburg Cluster, two elementary schools are located on sites set aside as part of the Germantown Master Plan, adopted in 1974. These schools include Captain James Daly Elementary School, which opened in August 1989, and William B. Gibbs, Jr. Elementary School, which opened in August 2009. Fox Chapel Elementary School, which opened in August 1974, predates the Germantown Master Plan.

In the northern portion of the Clarksburg Cluster, the Clarksburg Master Plan, adopted in 1994, provided for one high school site, two middle school sites, and five elementary school sites. Clarksburg High School is located on the identified high school site and Rocky Hill Middle School is located on one of the middle school sites. The second middle school, Hallie Wells Middle School, opened in August 2016, and is located on Little Seneca Parkway in Clarksburg.

Cedar Grove Elementary School opened in 1960 and Clarksburg Elementary School opened in 1952; both schools pre-date the Clarksburg Master Plan. Little Bennett Elementary School was the first new elementary school to locate on one of the five Clarksburg master-planned elementary school sites when it opened in August 2006. Wilson Wims Elementary School opened in August 2014 at a second master-planned site.

Montgomery County Public Schools (MCPS) staff in the Division of Capital Planning (DCP) and the Real Estate Management (REM) Team solicited members of the SSAC and facilitated the process. The SSAC was comprised of community members and county agency staff with a wide range of expertise. The first meeting was held on November 16, 2017, and the second meeting was held on December13, 2017. Both meetings were held at the Upcounty Regional Services Center in Germantown, Maryland, from 7:00 p.m. to 9:00 p.m.

#### SITE SELECTION PROCESS

The site selection process enabled DCP and REM staff to work with county agencies, Montgomery County Council of Parent and Teacher Associations, Inc. (MCCPTA) representatives, and homeowner association representatives that surround the candidate sites in the consideration of sites for new school construction. The SSAC focused on recommending an elementary school site physically suited and appropriately located to serve as the next elementary school in the Clarksburg Cluster.

#### **CRITERIA**

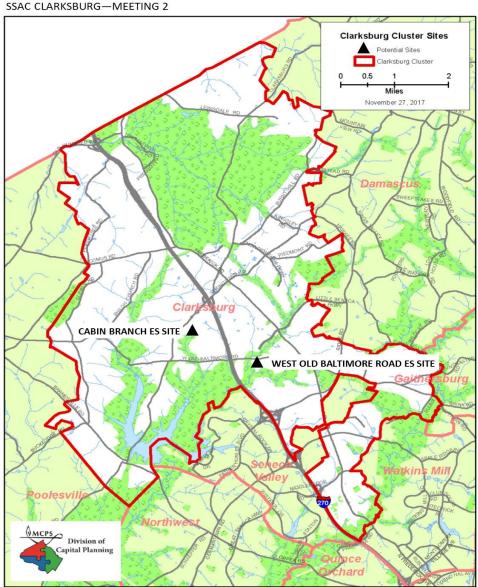
MCPS has established criteria important to the evaluation of school sites. Many of the criteria relate to the suitability of sites for Leadership in Energy and Environmental Design (LEED) certification. MCPS has adopted LEED as a design standard for all MCPS construction projects. The following criteria are important to the selection of suitable school sites:

- Location—Candidate sites should be located within the target area of the Clarksburg Cluster and adjacent to residential uses. If possible, sites should be located to allow students to walk to school. Since a large amount of residential development is transpiring in Clarksburg, site selection should consider the location of existing schools, the build-out of planned residential areas, and the long-term need for additional elementary schools.
- **Acreage**—A minimum usable site of 7.5 acres that is capable of fitting the instructional program, including site requirements. The 7.5 acres is based on an ideal leveled site, and the size may vary depending on the site shape and site constraints.
- **Topography/Environment**—Sites that are fairly flat and level are preferred. When flat sites are not available, a "balanced site" in which soils in higher elevations can be used to fill low elevation areas are preferred in order to minimize the need to transport soil to or from the site. Topography also is examined to determine the location of wetlands and sensitive environmental areas that may render a portion of the site unusable. Existence of mature trees and steep slopes should be considered as these factors could increase development costs or render portions of sites unusable.

- Access—Access to sites in terms of road adequacy, length of road frontage, and potential entrance and exit points is to be considered. The ideal site would have access to a primary subdivision road that consists of a 70-foot right-of-way. Sites that have at least three points of access are preferred because school bus access can be provided separately from student drop-off, staff, and visitor access. Community sidewalks are preferred to enhance safe student walking access to the school.
- **Utilities**—Sites must have access to public utilities, including water, sanitary sewer, natural gas, and cable.
- **Physical Condition**—Existing and planned uses adjacent to sites are considered to ensure compatibility with a good learning environment. Excessive noise, distracting activities, or hazardous industrial-type uses on adjacent land would not be conducive to education. There should be no evidence of toxic or hazardous waste on sites. Some sites may have existing buildings and infrastructure that must be demolished to allow for new construction.
- Availability and Timing—Site availability is considered in instances where a site must be transferred from public ownership or purchased from a private owner. In addition, in Clarksburg, the timing of development in various areas is a consideration in identifying a preferred site.
- **Cost**—Most master-planned school sites can be acquired at no cost. If no master-planned sites or publicly-owned property are available, then the cost to acquire a site in private ownership needs to be considered.

#### CLARKSBURG CLUSTER ELEMENTARY SCHOOL#9 CANDIDATES SITES

The SSAC initially considered a total of six sites. However, after the first meeting, the committee voted to remove three sites from consideration. The SSAC rated and scored the three remaining sites which included the two master-planned candidate sides and one privately-owned site. A description and photographs of each master-planned elementary school candidate sites follows. The map below shows the location of the two sites. The private site will not be identified in the report or future discussions.



CLARKSBURG CLUSTER POTENTIAL SITES MAP—UPDATED PUBLIC SITES ONLY

#### **Cabin Branch Elementary School Site**

This master-planned future school site is located within the service area of Clarksburg Elementary School. The 10-acre site is located west of I-270 along Clarksburg Road in the Cabin Branch plan area. The site currently is owned by Winchester Homes, Inc. The Cabin Branch development is

well underway with infrastructure including roads, sidewalks, and water and sewer installed in most areas. The school site slopes slightly down from the northwest portion of the site. The property has been rough graded but the final grading is yet to be completed. The site adjoins a new local park with connectivity to Black Hills Regional Park through a trail



system. Public utilities could be made available to the site.

#### **Cabin Branch Elementary School Site—Photographs**





#### West Old Baltimore Road Elementary School Site

This master-planned future school site is located within the service area of William B. Gibbs, Jr. Elementary School. This 9.3-acre site is located east of I-270 on the south side of West Old Baltimore Road, adjacent to the Summerfield Crossing community. The site is owned by the Maryland-National Capital Park and Planning Commission (M-NCPPC) who purchased the property in 2004 for \$4.3 million dollars. Montgomery County Public Schools (MCPS would be required to reimburse M-NCPPC to acquire the site for a school. This arrangement was made to

preserve the option of locating a school on this site when the adjacent community was under review and there was insufficient number of housing units require dedication to of the site. The site is centrally located between the Branch and Clarksburg Village West Old neighborhoods. Baltimore Road is a small two-lane road and pedestrian access is limited. The entrance to this site is on Seneca Ayr Drive. The site has been graded with



steep slopes on the western property boundary and drops a few feet toward the southern end of the property. Public utilities could be made available to the site.

#### West Old Baltimore Road Elementary School Site—Photographs



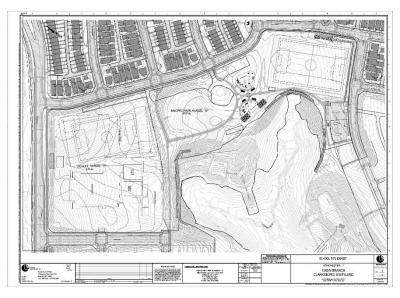


#### ANALYSIS OF SITE OPTIONS

A central consideration in the analysis of site options is the status of the Clarksburg Master Plan in terms of the amount of residential development still to be constructed. Records from the Montgomery County Planning Department housing "pipeline" show that as of September 2017, a total of 7,259 housing units have been approved in the Clarksburg Master Plan area and 4,052 (56 percent) of these housing units have been completed. The balance of 3,207 housing units (44 percent) remains to be constructed. The majority of the residential development currently is occurring in the Cabin Branch Area. Staff in the Division of Capital Planning (DCP) indicated that it is likely that the two master-planned sites being reviewed will ultimately be needed as the Clarksburg Master Plan builds out. The task for the SSAC was to determine which of the two sites is best suited as the next elementary school to serve existing and developing communities.

Following a presentation of the candidate sites during the first meeting, SSAC members discussed the pros and cons of seven site options in reference to the site selection criteria. It was agreed by the committee to remove four sites from consideration due to the cons associated with those sites. It was generally agreed that the remaining three sites meet several of the criteria, including adequate acreage, desirable topography and environmental condition (all sites are relatively flat), availability of utilities, and good physical condition with desirable adjacent land uses. The two criteria that generated the most discussion were location and availability/timing. These criteria are most associated with identifying the site that will accommodate the student elementary enrollment growth in the Clarksburg Cluster.

#### **Cabin Branch Elementary School Site**



The location of the Cabin Branch Elementary School site within a large residential community will make the site accessible to a large number of students who may be able to walk to the new school as the community is built to completion. In addition, the Cabin Branch site is adjacent to a planned park that would enhance the opportunities for outdoor activities. As the only site west of I-270 in the Clarksburg Master Plan, this site would reduce busing distances, time, and costs for students residing west

of I-270. Similar to the Clarksburg Village site, some retail land uses will be located near the school site. This adjacency would make the site consistent with LEED criteria that favors a mix of land uses. However, some SSAC members viewed the presence of the commercial center as a negative and were concerned it would generate undesirable traffic near the school.

Over 2,300 dwelling units are planned in the Cabin Branch area; Toll Brothers and Winchester Homes are constructing these units. The school site is in the Winchester Homes section of Cabin Branch, where development is under way. SSAC members agreed that this site would be a good school location because of the number of units completed and the pace of development. There was some concern raised that all of the planned neighborhood roads have yet to be constructed. However, it was noted that by the time construction of the school begins, most of the road infrastructure should be in place.

#### **West Old Baltimore Road Elementary School Site**

The location of the West Old Baltimore Road Elementary School site between the Clarksburg

Village and Cabin Branch communities was viewed by some SSAC members as a desirable address location to student enrollment increases coming from both communities. In addition, a school at this location could relieve projected student enrollment from Clarksburg and Wilson Wims elementary schools. Some SSAC members were concerned about access to a school at this location from the areas in Cabin Branch when most of the student enrollment growth is coming from in this area.



The site is located along the two-lane West Old Baltimore Road and would not have as much access for walking compared to the other site. There is a plan to extend Observation Drive up through this area to Clarksburg, but it was noted that no construction timetable has been established for this roadway. The proposed Observation Drive extension would provide better access from the south and north to this site. The location of the site also raised concerns that it would take more buses to bring students to the school from other residential areas. Committee members also observed that the school site would increase traffic on West Old Baltimore Road.

This site is located adjacent to a stream valley and near Black Hills Regional Park. These assets would not only provide opportunities for outdoor educational experiences but also provide a quiet setting for the school. Some members of the SSAC felt that this site was favorable since homes in the area are built out.

#### SCORING OF SITES

Following the discussion of the pros and cons of the three remaining candidate sites, the SSAC members were instructed on a scoring approach. Members of the committee were instructed to enter a score for each site against each of the eight site selection criterion. Members placed a "+1" if they thought the site was good in terms of the criterion, a "0" if they thought the site was average in terms of the criterion, and a "-1" if they thought the site was poor in terms of the criterion. Each member then totaled the scores for each site. Exhibit C aggregates all SSAC member scores. The highest scoring site became the recommended site—Cabin Branch Elementary School Site—and the next highest scoring site the alternative recommended site—West Old Baltimore Road/Linthicum East Elementary School Site.

The total scores for the three sites are listed below:

- Cabin Branch Elementary School Site—54 points
- West Old Baltimore Road/Linthicum West Elementary School Site—36 points
- Private Site—29 points

# Exhibit A: Site Selection Advisory Committee Members

#### Ms. Sonja M. Bloetner

Leader, Latino Student Achievement Action Group Montgomery County Public Schools

#### Mr. Gregory S. Edmundson

Director of Elementary Schools Office of School Support and Improvement Montgomery County Public Schools

#### Ms. Lynne Fantle

Planning Chair Clarksburg Civic Association

#### Mr. Peter J. Geiling

Team Leader, Real Estate Management Montgomery County Public Schools

#### Ms. Sarah Kessler

Area Vice President Clarksburg, Northwest, Quince Orchard, Seneca Valley Montgomery County Council of Parent Teacher Associations

#### Ms. Vyjoo Krishnan

President

Summerfield Crossing Homeowners Association

#### Mr. Likan Liang

Clarksburg Cluster Coordinator Montgomery County Council of Parent Teacher Associations

#### Mr. Rich Liu

Clarksburg Cluster Coordinator Montgomery County Council of Parent Teacher Associations

#### Ms. Catherine Matthews

Director, Upcounty Regional Services Center Montgomery County Government

#### Mr. Craig Howard

Senior Legislative Analyst Montgomery County Council

#### Ms. Lisa C. Howard

Data Analyst, Real Estate Management Montgomery County Public Schools

#### Mr. Keith Levchenko

Senior Legislative Analyst Montgomery County Council

#### Mr. Erika López-Finn

Capital Improvements Program Budget Analyst Office of Management and Budget Montgomery County Government

#### Mr. Keith Miller

President

Arora Hills Homeowners Association

#### Mr. Jamey Pratt

Senior Planner, Area 3 Division Montgomery Planning Maryland-National Capital Park and Planning Commission

#### Mr. Michael P. Shpur

Architect, Division of Construction Montgomery County Public Schools

#### Ms. Deborah S. Szyfer

Senior Planner, Division of Capital Planning Montgomery County Public Schools

#### Ms. Angela F. Wilson

Transportation Cluster Manager Clarksburg Transportaton Administration Montgomery County Public Schools

Exhibit B: Clarksburg Cluster Elementary Schools Student Enrollment Projections

			Actual	Projections							
Schools			17–18						23-24	2027	2032
Cedar Grove ES		Program Capacity Enrollment Available Space Comments	418 <b>612</b> (194) Boundary Study	418 <b>609</b> (191)	418 <b>598</b> (180)	418 <b>590</b> (172)	418 <b>611</b> (193)	418 <b>622</b> (204)	418 <b>622</b> (204)		
Ölarksburg ES		Program Capacity Enrollment Available Space Comments	312 <b>402</b> (90)	312 <b>410</b> (98)	312 <b>462</b> (150)	312 <b>519</b> (207)	312 550 (238)	312 <b>572</b> (260)	312 <b>589</b> (277)		
Clarksburg Cluster ES (Clarksburg Village #2)	200	Program Capacity Enrollment Available Space Comments	Planning for new		741 0 741 Opens	741 0 741	741 0 741	741 0 741	741 0 741		
Clarksburg ES #9		Program Capacity Enrollment Available Space Comments	school	Planning for new			740 0 740 Opens	740 0 740	740 0 740		
Capt. James E. Daly ES	CSR	Program Capacity Enrollment Available Space Comments	518 <b>615</b> (97)	school 518 <b>605</b> (87)	518 <b>615</b> (97)	518 <b>597</b> (79)	518 <b>598</b> (80)	518 <b>606</b> (88)	518 <b>616</b> (98)		
ox Chapel ES	CSR	Program Capacity Enrollment Available Space Comments	683 <b>620</b> 63	683 <b>605</b> 78	683 <b>620</b> 63	683 615 68	683 <b>613</b> 70	683 <b>624</b> 59	683 <b>626</b> 57		
William B. Gibbs, Jr. ES		Program Capacity Enrollment Available Space Comments	730 <b>705</b> 25	730 <b>700</b> 30	730 <b>708</b> 22	730 <b>707</b> 23	730 <b>756</b> (26)	730 <b>755</b> (25)	730 <b>754</b> (24)		
ittle Bennett ES		Program Capacity Enrollment Available Space Comments	624 <b>629</b> (5)	624 <b>614</b> 10	624 <b>636</b> (12)	624 <b>633</b> (9)	624 <b>635</b> (11)	624 <b>628</b> (4)	624 <b>611</b> 13		
Wilson Wims ES		Program Capacity Enrollment Available Space Comments	752 1208 (456) Boundary Study	752 <b>1220</b> (468)	752 <b>1273</b> (521)	752 1311 (559)	752 1332 (580)	752 1359 (607)	752 <b>1399</b> (647)		
Cluster Information											
		ES Utilization ES Enrollment	119% 4791	118% 4763	122% 4912	104% 4972	92% 5095	94% 5166	95% 5217	102% 5610	110% 6050

#### Exhibit C: Site Selection Advisory Committee Scoring of Candidate Sites

Clarksburg Cluster Elementary School Site Selection Advisory Committee (SSAC) December 13, 2017

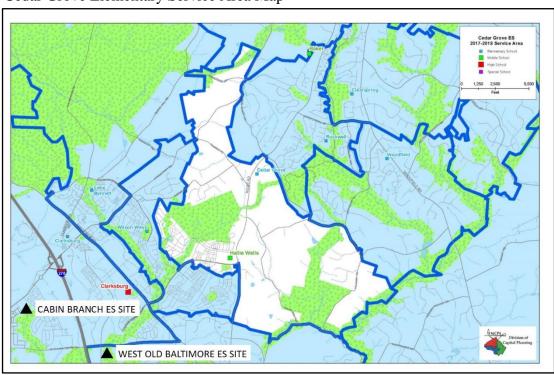
# SITE EVALUATION GRID

Criteria:	Sites:						
	CABIN BRANCH ES SITE	WEST OLD BALTIMORE RD ES SITE	PRIVATE SITE				
Location	6	0	-3				
Acreage	7	6	1				
Topography/Environment	7	4	-1				
Access	6	1	-5				
Utilities	7	6	-2				
Physical Condition	7	7	-3				
Availability/Timing	7	6	-8				
Cost	7	6	-8				
Total Score	54	36	-29				

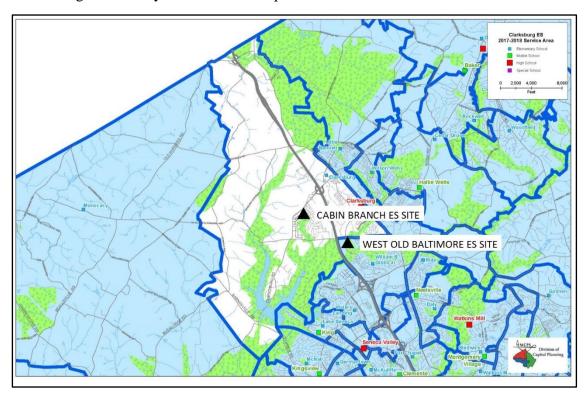
<sup>\* &</sup>lt;u>Scoring System:</u> Each SSAC member placed a "+1" in a cell to indicate the site is "good" on that criterion, placed a "0" in a cell to indicate the site is "average," and placed a "-1" in a cell to indicate the site is "poor." The scores for all members were then totaled for each cell. The total score for each site is the sum of the scores in each cell.

# **Exhibit D—Service Area Maps**

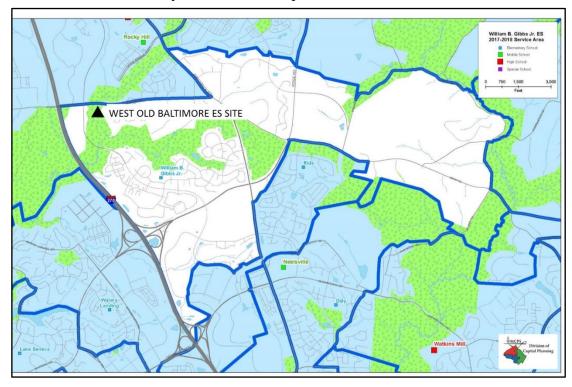
Cedar Grove Elementary Service Area Map



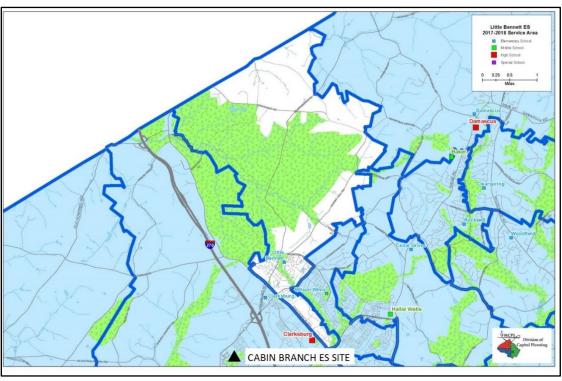
Clarksburg Elementary Service Area Map



William Gibbs Elementary Service Area Map



Little Bennett Elementary Service Area Map



# Wilson Wims Elementary Service Area Map

